Essex EC248-2-SP Lecture 3

Financial Intermediation: Rationale, Competition, Regulation

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Aims and Learning Outcomes

Aims

- Discuss the trends in financial structure and banking
- Relate them to theories and regulations

• Learning outcomes

- Explain the stylized facts (puzzles) of financial structure
- Justify the existence of financial intermediaries
- Characterise recent tendencies in banking competition
- Understand the theoretical underpinnings for regulation

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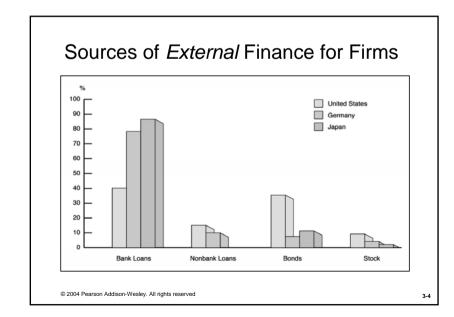
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Plan of Talk

Introduction

- Analysing financial structure
- Economic rationale for financial intermediation
 - · Transaction costs
 - Asymmetric information (agency theory)
 - 1. Adverse selection
 - 2. Moral hazard
- 3. Banking industry: B/S, competition, regulation
- Wrap-up

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Puzzles of Financial Structure

- 1. *Stocks* (marketable *equity* securities) are not the prime source of external finance for businesses
- 2. Neither is issuing marketable *debt* securities (*bonds*)
- 3. *Indirect* finance (financial *intermediation*) is far more important than direct finance (marketable *securities*)
- 4. Banks are the most important source of external finance
- 5. The financial system is among the most *heavily regulated* sectors of the economy
- 6. Only large, well established firms have access to securities markets
- 7. *Collateral* is a prevalent feature of debt contracts (to households and smaller firms:e.g. automobile loans, home/farm/commercial mortgages)
- Debt contracts are complicated legal documents with restrictive covenants on borrower's behavior (e.g. to insure the car/house purchased by loan)

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Economic Rationale for Financial Intermediation: *Agency Theory*

Asymmetric Information: one party has <u>insufficient knowledge</u> about the other party involved in a transaction to make accurate decisions

2 types:

a) Adverse Selection (hidden information)

- 1. Before transaction occurs
- 2. Potential borrowers most likely to produce <u>adverse</u> outcomes are most likely to seek loans and be <u>selected</u>
- => Lenders may decide not to make any loans at all

b) Moral Hazard (hidden action)

- 1. After transaction occurs
- 2. <u>Hazard</u> (risk) that borrower has incentives to engage in undesirable (immoral) activities making it less likely that loan will be repaid
- => Lenders may decide not to make any loans at all

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Economic Rationale for Financial Intermediation: *Transaction Costs*

Transaction costs hinder flow of funds to people with productive investment opportunities

Financial intermediaries make profits by reducing transaction costs

1. Take advantage of **economies of scale** Example: Mutual Funds

2. Develop **expertise** to lower further transaction costs *Explains Puzzle 3*

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Adverse Selection and Financial Structure: *Lemons Problem*

Akerlof (1970, QJE): "peaches" and "lemons" in *used-car* market => Myers and Majluf (1984, JFE) and Greenwald, Stiglitz and Weiss (1984, AER): lemons problem in *securities* market

- 1. If a potential buyer cannot distinguish b/n good and bad securities, (s)he is willing to pay only the average of securities' quality
- 2. <u>Result:</u> Good securities undervalued and firms won't issue them; bad securities overvalued, so too many issued
- 3. Investors won't want to buy bad securities, so market won't function well (if at all)

Explains Puzzle 2 and Puzzle 1.

Also explains Puzzle 6: Less asymmetric information for well known firms, so smaller lemons problem

In the absence of asymmetric information, lemons problem goes away

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Tools to Help Solve Adverse Selection (Lemons) Problem

- **1.** *Private* **Production and Sale of Information**: S&P, Moody's *Free-rider problem*: use of information for which one hasn't paid
- 2. Government Regulation to Increase Information: SEC Politically difficult to release negative information about firms Explains Puzzle 5
- 3. Financial Intermediation
 - A. Analogy to solving lemons problem by used-car dealers
 - B. Avoid free-rider problem by making *private loans* (and not purchasing securities traded in financial markets)

 Explains Puzzles 3 and 4
- **4.** Collateral and Net Worth /Equity Capital/ = firm's A (what it owns or what is owed to it) firm's L (what it owes) Explains Puzzle 7

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Moral Hazard in *Debt* Contracts and Financial Structure

(Borrower wants to take on) Too much risk: fixed payment for *lender*, huge profit to *borrower* with a tiny probability

Tools to help solve moral hazard of too much risk

- 1. <u>High net worth</u>: borrowers have also more to lose, making contract *incentive-compatible* (by *aligning* incentives of borrower with those of lender)
- 2. Monitoring and enforcement of <u>restrictive covenants</u>: 4 types (desirable and undesirable actions, collateral value, information) *Explains Puzzle 8*
- 3. <u>Financial intermediation</u>: banks and other intermediaries have advantages/incentives to monitor/enforce *private* (nontraded) loans, thus solving the *free-rider problem* of direct finance *Explains Puzzles 1–4*

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Moral Hazard in *Equity* Contracts and Financial Structure

Principal-Agent Problem

- 1. Result of **separation** of **ownership** by **stockholders** (**principals**) from **control** by **managers** (**agents**)
- 2. Managers act in *own* rather than stockholders' *interest* would <u>not</u> arise under complete information

Tools to help solve the principal-agent problem

- 1. <u>Monitoring</u> of firm's activities: production of information (auditing, checking), but *expensive* (*time and money*) = *costly state verification*: makes equity contracts less desirable
- 2. <u>Government regulation</u> to increase information (laws): accounting principles (make profit verification easier), criminal penalties (fraud)
- 3. <u>Financial intermediation</u> => *venture capital* firms (members of boards)
- 4. <u>Debt contracts</u> => lender cares for *fixed* (periodic) payment, not profits *Explains Puzzles 1 and 2*: Why debt used more than equity

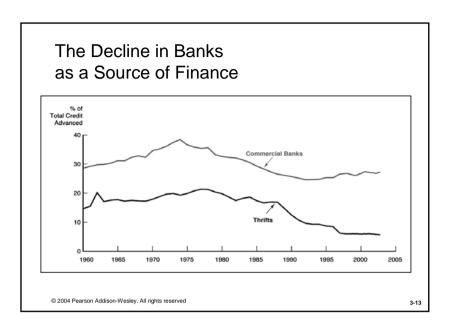
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The Bank Balance Sheet

Assets (Uses of Funds)*		Liabilities (Sources of Funds)	
Reserves and cash items	5	Checkable deposits	9
Securities		Nontransaction deposits	
U.S. government and agency	15	Small-denomination time deposits	
State and local government and		(< \$100,000) + savings deposits	42
other securities	10	Large-denomination time deposits	14
Loans		Borrowings	28
Commercial and industrial	14	Bank capital	7
Real estate	29		
Consumer	9		
Interbank	4		
Other	8		
Other assets (for example,			
physical capital)	6		
Total	100	Total	100
In order of decreasing liquidity.			

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Decline in Traditional Banking

Loss of Cost Advantages in Acquiring Funds (Liabilities) since late 1960s, $\pi \uparrow$ and $i \uparrow => disintermediation$ because

- 1. Reserve requirements and deposit rate ceilings under Regulation Q in US, until 1986 (=> deregulation)
- 2. *Domestic* money market mutual funds (<=> financial innovation)
- 3. *Foreign* banks have cheaper source of funds: Japanese banks can tap large savings pool (<= deregulation)

Loss of *Income* Advantages on *Uses* of Funds (*Assets*)

- 1. Easier for firms to use directly securities markets to raise funds: e.g. commercial paper market (<=> financial innovation)
- 2. Securitization (<=> financial innovation)
 - computers enable *other* financial institutions to accurately evaluate credit risk with statistical methods
 - => illiquid financial assets such as bank loans and mortgages are bundled and *transformed* into marketable securities

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Banks' Response

Loss of

- cost advantages in raising funds
- and income advantages in making loans

causes reduction in profitability in traditional banking =>

- expand lending into riskier areas: e.g. commercial real estate loans
- 2. pursue more profitable **off-balance sheet** activities hence, creating problems for bank **regulators** (banking crises)

Similar trends/problems for banking industry in other countries

How Asymmetric Information Explains Banking Regulation (I)

1. Government Safety Net: Deposit Insurance (FDIC)

- A. Prevents bank runs due to asymmetric information: depositors cannot tell good from bad banks
- B. Creates moral hazard incentives for banks to take on too much risk
- C. Creates adverse selection problem of crooks and risk-takers wanting to control banks
- D. Too-Big-to-Fail doctrine increases moral hazard incentives for big banks: May 1984, Continental Illinois insolvent, bailed out

2. Restrictions on Asset Holdings

Reduces moral hazard of too much risk taking

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How Asymmetric Information Explains Banking Regulation (II)

- 3. Bank Capital Requirements (BIS, Basel) take two forms:
- leverage ratio = bank capital (bank's net worth) / bank total assets: > 5%
- risk-based capital requirements (4 categories of assets and respective weights: 0%, 20%, 50%, 100%) = bank capital / bank risk-weighted assets: > 8%
 - A. Reduces moral hazard: banks have more to lose when have higher capital
 - B. Higher capital means more collateral for FDIC
- 4. Bank Supervision: Chartering and Examination
 - A. Reduces adverse selection problem of risk takers or crooks owning banks
 - B. Reduces moral hazard by preventing risky activities
- 5. New Trend: Assessment of Risk Management
- 6. Disclosure Requirements

Better information reduces asymmetric information problem

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Concluding Wrap-Up

- What have we learnt?
 - What the stylized facts (puzzles) of financial structure are and how we can explain them
 - Why financial intermediaries exist, in addition to financial markets
 - What the trends in their evolution and competition are
 - How regulation helps prevent problems of asymmetric information
- Where we go next: to understanding the role of central banks and monetary policy

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How Asymmetric Information Explains Banking Regulation (III)

7. Consumer Protection

- A. Standardised interest rates: annual percentage rate (APR)
- B. Prevent discrimination in credit markets

8. Restrictions on Competition to Reduce Risk-Taking

- A. Branching restrictions
- B. Separation of banking and securities industries: in US, Glass-Steagall Act (until 1999)

International Banking Regulation

- 1. Non-US bank regulation (largely) similar to US
- 2. Particular problem of regulating international banking, e.g. BCCI scandal:
 - BCCI operated in 70+ countries but was supervised by Luxembourg
 - massive fraud discovered, BoE closed BCCI down, but huge losses

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